

“ AFRICA IS NOT ALONE IN NEEDING THE BENEFITS OF SHARED GOVERNANCE ”- BOURGON

*The Honourable Jocelyne Bourgon, current President of the Canadian Centre for Management Development (CCMD), is General Rapporteur for our Second International Regional Conference to be held in Yaoundé, Cameroon, from July 14-18 this year. In April, the Prime Minister of Canada appointed her President Emeritus of CCMD - effective on June 16 - to coincide with an international assignment. She wrote this piece exclusively for the IIAS Newsletter on how she sees the context of our conference, the first-ever we have held in sub-Saharan Africa. Its title is **Shared Governance: Combatting Poverty and Exclusion.***

Threats and Responses

This conference of the IIAS comes at a critical juncture in world affairs when combatting poverty and social exclusion are receiving greater attention. Contributing factors include the prominence of recent collapsed states, the growing awareness of transnational threats, such as HIV/AIDS and climate change, and the momentum of recent key international commitments to address poverty. Chief among these commitments is the New Partnership for Africa's Development (NEPAD), an unprecedented declaration among African leaders in 2001 to consolidate democracy and economic management and to promote peace, security and people-centred development. Where there is a threat a response is needed.

NEPAD

The IIAS conference, to be held in Yaoundé, Cameroon from July 14-18, is part of that response and shares NEPAD's sense of mission. It will have much relevance to the challenges of poverty and exclusion faced by Africa.

The contemporary realities of "shared governance" will be of significance to every participant, regardless of his or her geographic region. All government practitioners today must understand the interdependencies of public institutions at all levels as well as the critical responsibilities of the burgeoning civic society. And Africa is not alone among the continents in needing the benefits



of shared governance. I believe much comparative learning will occur on best practices and on how the techniques and practices of good governance can help reduce poverty.

The Preparations

The preparation of the conference is progressing rapidly. With the strong support of my fellow rapporteurs, over 80 proposals have been received. The Cameroon Ministry of the Civil Service and Administrative Reform, led by Minister Rene Ze Nguelé is devoting considerable energy to the logistical organization of the event and will ceremonially launch the conference during the second pre-conference meeting of the rapporteurs on May 22-23 in the Palais des Congrès in Yaoundé where we will be meeting in July.

New Agenda for New Challenges

Trends in development are pointing toward a new way of addressing poverty and exclusion. It is an approach that places a strong priority on effective

democratic institutions and good governance practices while recognizing that no one actor functioning alone - be it the state, supranational organizations, or civil society - has the power to address successfully these challenges. The governance agenda has grown more multi-faceted and complex. We have much to learn and knowledge to share on this issue. I look forward to seeing you in Yaoundé!

SECOND REGIONAL INTERNATIONAL CONFERENCE
YAOUNDÉ (CAMEROON), 14-18 JULY 2003

SHARED GOVERNANCE: COMBATting POVERTY AND EXCLUSION

Information: Catherine Coninckx: tél.: 32/2-536.08.83 - coninckx@iiasisa.be

ACCOMMODATION

"Cameroun Rev'Tours" is the travel and tourist agency that has been chosen to organise international travel, excursions, accommodation and to welcome participants.

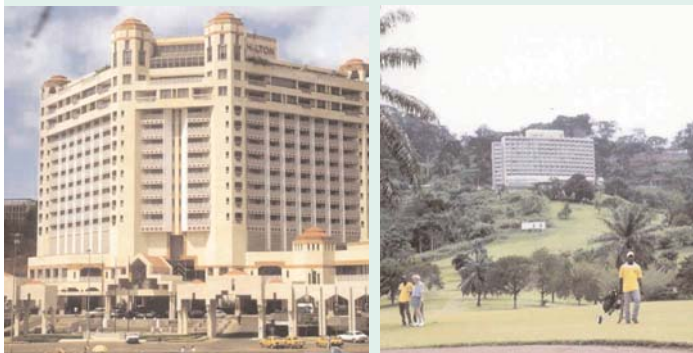
Contact:

CAMEROUN REV'TOURS

B.P. 3637 DOUALA - CAMEROON, Tel: (237) 342 10 05, Fax: (237) 343 68 41, E-mail: camrevtours@camnet.cm, Web:

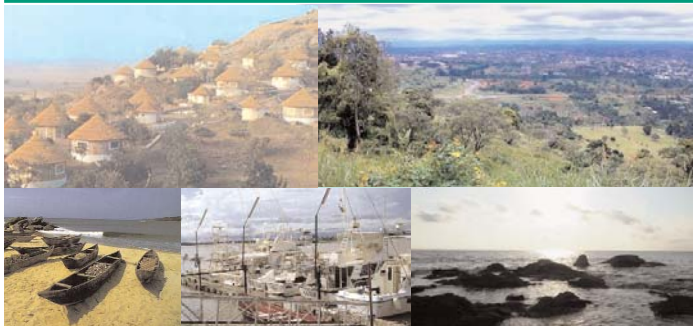
<http://www.camerouninfo.cm>

CRTE (CAMEROUN REV'TOURS EUROPE), 2 rue Frédéric Chopin, F-93420 Villepinte -FRANCE, Tél.: 33/1-49 63 20 26, Fax: 33/1-49 63 20 95, E-mail: cameroun.rev.tours@wanadoo.fr



The Hilton Hotel (left) and Mont Febe Hotel (right) are two of the hotels selected by the travel agency for our Yaoundé Conference. Rooms are also available at the Députés Hotel, Mercure Hotel and Somatel Hotel.

POST-CONFERENCE EXCURSIONS



For our Conference participants, "Cameroun Rev'Tours" is also proposing the following excursions:

Yaoundé - Kribi - Lobé - Parc National de Campo-Ma'an-Yaoundé (3 days), seaside and eco-tourism tour

Yaoundé-Douala-Limbé-Buéa-Yaoundé (3 days), seaside and eco-tourism tour

Yaoundé-Bafoussam-Dschang-Foumban-Yaoundé (3 days), Cultural tour

Yaoundé-Maroua-Waza Rhumsiki-Yaoundé (4 days), Safari.

SCIENTIFIC ACTIVITIES

General Rapporteur: Mrs Jocelyne Bourgon, President of the Canadian Centre for Management Development

Workshops and Rapporteurs :

Roles, Strategies and Instruments for Governments and Public Bodies - **Lucien Kombou**, University of Ngaoundéré (Cameroon)

Roles and Responsibilities of Citizens, Social Agents and Groups - **Abdulrahman Bin Ahmed Higan**, Institute of Public Administration (Saudi Arabia)

Roles, Responsibilities and Strategies for International and Supranational Organisations - **Pedro Enrique Andrieu** (Argentina)

Roles and Responsibilities of Local and Sub-National Administrations and Communities - **Michiel De Vries**, Nijmegen University (Netherlands)

An official launching ceremony of the Conference will be held in Yaoundé on 23 May. It will take place at the same time as the Rapporteurs' second meeting during which a selection of papers will be decided. Those papers selected will be presented orally during the Conference.

PANELS

"Africa" Panel - "Can Civil Society be an Efficient Partner in Combatting Poverty and Exclusion in Africa?"

"UNO" Panel - "Reconstructing Governance and Public Administration for Peaceful, Sustainable Development"

"IRAS" Panel - "Public-Private Partnership Revisited: learning points for future governance"

TRAVEL

Flights towards Yaoundé: "Cameroun Rev'Tours" has negotiated Group rates from France, Belgium and Switzerland for departures planned on 11, 12 and 13 July. However to take advantage of these special rates, you must make your reservations as early as possible, as flights in July are very much in demand.

Visa: Kindly book your hotel before applying for a visa. The Embassy of Cameroon will ask for proof of accommodation. Also kindly check the expiry date of your passport. It must still be valid six months after your planned departure from Cameroon. For those participants who do not have access to diplomatic representation from Cameroon, visas will be issued at the airport. In this event, participants must present their official letter of invitation to the Conference.

Welcome: A Welcome Committee will be in place at the Douala and Yaoundé airports from 12 to 14 July. Bus shuttles from the Yaoundé airport to hotels will be available. The cost of a one-way ticket: 7.62 Euros per person. From the Douala airport, depending on the demand, a bus shuttle will be available to Yaoundé and hotels. Cameroun Rev'Tours will provide you with details upon request.

Transport: In Yaoundé, bus shuttles leaving from the hotels will ensure the transfer to the Conference venue.

Access Club: We have received more than 60 applications: Cameroon and the IIAS are in the process of allocating the funds accordingly. Applicants are from the following countries: Albania/Algeria/Bangladesh/Rwanda/Cameroon/Benin/Botswana/Brazil/Burundi/Congo/Djibouti/Nigeria/India/Lithuania/Mali/Mauritania/Mexico/Nepal/Nigeria/Philippines/Romania/Singapore/South Africa/Tanzania/Uganda/Vietnam and Zimbabwe. Further help has been received from the partner sponsors of the Access Fund such as Canada, World Bank, Commonwealth Secretariat and the UNDESA. We anticipate other governments and supporters will also play a role in helping us get the right people to Yaoundé. A full list of Access Club Award winners will be published in the next Newsletter.

PUBLIC ADMINISTRATION: CHALLENGES OF INEQUALITY AND EXCLUSION

Editorial Note: Continuing the theme of Yaoundé - the fight against poverty and the role of public administration - we are pleased to publish an exclusive article from Bernardo Kliksberg, one of our most distinguished Latin American experts on the same theme. Please note that Mr. Kliksberg will be General Rapporteur for the IASIA Conference in September.

Every minute one mother dies while giving birth in the developing world. Every day 30,000 children die due to poverty related causes. Three thousand million people are living in poverty and 1,200 million in extreme poverty. Eight hundred million suffer hunger; 1,000 million don't have access to drinking water, and 2,200 million lack sanitary facilities. The 2015 "Goals of the Millennium" established by the UN, are at risk in 86 countries, and instead of getting closer, many countries are getting more distant from achieving these goals.

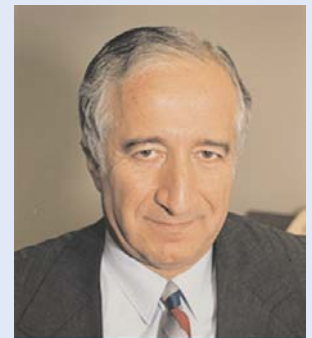
One of the key explanations lies in the widening inequality gap. The recent technological revolutions have multiplied the world's gross production, but the severe gaps between countries, regions, and within the countries, have prevented any spillovers to reach the poor. Very unequal, Latin America is the typical example. Despite its immense natural riches, half of its 525 million people live in poverty and the numbers are growing.

According to the UN, world inequality is "almost grotesque." The richest 20 percent holds 86 percent of the world's gross product, 95 percent of the credit, 82 percent of exports, and 60 percent of foreign investment. The poorest 20 percent, less than one percent. The top three richest persons in the world own assets worth more than the gross national product of the poorest 48 countries together.

New expectations

In a world with production capabilities multiplied, increased democratization, and a public opinion demanding change, there are new expectations about the role of public policy. The pendulum has swung away. Decades back there was a strong idea that the State alone could solve development problems. In recent decades it was thought that the market alone could produce development, and States were downsized and many of their primary functions cut.

There is today a growing demand in the developing world to rebuild the State but with a new profile: decentralized, hands-on, corruption-free, well managed. There is a forceful claim for public policies that guarantee basic rights like nutrition, access to health, education, and basic services for everyone. This new vision of State carries a larger role for society through social capital, volunteer work, corporate social responsibility, and the empowerment of poor communities. Based on this new vision, Lula, the new President of Brazil (a country of 176 million), has embarked on a nationwide program "Zero Hunger," aiming to make this a national priority, and getting full national and international support.



Bernardo Kliksberg
United Nations Special Adviser

The role of IASIA

For Public Administration to fulfill its new role, what is needed are well-trained human resources in public and social management and established administrative careers. Without this, even the best designed policies will fail. There is also the role of IASIA - the active collaboration to help create schools of public administration, strengthen universities, transfer advanced experiences, and generate forms of North-South cooperation. This can make a huge difference in the developing world. The upcoming IASIA Conference on "Public Administration: challenges of inequality and exclusion" (Miami, Florida, 14-18 September 2003) will be an excellent opportunity to strengthen these lines of action.

In an era of enormous opportunities opened by technological advances, a great part of the world's population is being excluded from its benefits, and their everyday lives are miserable because of severe deprivation. The coming decades should be the scenario of a broader struggle of all humankind to reverse the exclusion and inequality. Public Administration can play a decisive role in this struggle. Time is running out, because as Pope John-Paul II has pointed out "Poverty is something urgent that cannot wait."



REGISTRATION FEES

Members *	310 €
Non-Members*	460 €
Host Country (non-members)	310 €
Latin America and Caribbean*	310 €
Accompanying persons	195 €



REMINDER

Dispatch of proposals: 01/06/03
Dispatch of full texts: 01/08/03

A 50€ reduction will be given to participants* who pay their fees before 1 July 2003. On the other hand a 100€ supplement will be charged to those participants* who have not paid their fees by 1 September 2003.

Please be informed that this year, PAPERS WILL NOT BE PROVIDED AT THE CONFERENCE. All papers which have been submitted to the secretariat in appropriate electronic format by the 1st of August 2003 will be available on the IASIA website by August 15th. In the case of papers not submitted on time, the authors will have to bring an appropriate number of copies with them to the conference.

Second Braibant Lecture

In the HQ of the Institute on the evening of the 26th March the distinguished German scholar **Klaus Konig**, past Vice-President of the Institute for Western Europe, delivered to an attentive audience of invited experts and practitioners his lecture entitled **On the Typology of Public Administration**. It will be published by us in the *International Review of Administrative Sciences* and in a limited edition pamphlet. A sample:

Administration in Modern Times; Bureaucratic Administration

Classification in types is a widely used scientific method across much of the field of social science. We use it when we speak of the "market economy" vs. the "planned economy", "agrarian society" vs. "industrial society", and so on. The scientific claims in connection with such typologies vary considerably. Basically, the intention is to arrange concrete forms in conceptual categories. We must acknowledge that in our field of administrative science, Max Weber's ideal type method is of great influence. Yet Weber has left so much latitude that attention could be focussed both on the field of external experience that we acquire through observation and experiments and on the world of thought, ideas. So to some the ideal type is an empirical term, to others, a category of objective correctness. (...) As regards administrative science, the concept of bureaucracy does not mean a prescriptive, rational model of "correct" administration. Rather, the individual elements have been deduced from historical reality. (...) The salient point is to decipher the system rationality of public administration in modern times in the West on the basis of the historical illustrative material. We have to work out the set of structural and functional principles that make up the internal order of modern administration and substantiate links between the institutional steering patterns and the administrative environment - regulated markets, for example. True, this is not the consummation of reality nor a claim to correctness. But it reveals a potential that may serve as a point of reference for the evaluation and comparison - *tertium comparationis* - of concrete and cognizable public administrations.



For more information on the publications of this possibly seminal text contact Cécile Poupart on poupart@iiasiisa.be.
The Institute is grateful to the German Embassy for their support of the event.

EUROPEAN GROUP OF PUBLIC ADMINISTRATION

ANNUAL CONFERENCE, OEIRAS (PORTUGAL), 3-6 SEPTEMBER 2003

further information: Fabienne Maron: tel.: 32/2-536.08.84 - geapegpa@iiasiisa.be

PUBLIC LAW AND THE MODERNISING STATE

Two Keynotes Speeches will be given by **Prof. Dr. Luís Valadares Tavares**, President of INA and **Prof. Dr. Jacques Ziller**, European University Institute, Florence.

Two sub-topics will be developed: I. Public Law and State Modernisation; II. Innovation in Public Organisations.

REGISTRATION FEES

Members & Central and Eastern Europe*	280 €
Non-Members*	410 €
Host Country	155 €
Accompanying persons	130 €
Post-graduate Students	100 €

A **50€ reduction** will be given to participants* who pay their fees **before 1 July 2003**. On the other hand a **100€ supplement** will be charged to those participants* who have not paid their fees **by 1 September 2003**.



The Palace of the Marquis of Pombal now houses the National School of Administration which will be hosting the next EGPA Conference in September.

A panel on Portuguese Governance chaired by Dr. Isabel Corte Real will take place on Thursday, 4 September.

DEADLINES

Proposals of papers to be submitted	31/05/03	Accommodation booking form to be sent	01/06/03
Final texts to be sent	01/07/03	Registration form to be returned	01/07/03

MOVEMENTS OF THE DIRECTOR GENERAL

France - France - on the 31st of January the Director General visited Paris where he was honoured to lunch with **Mr. Guy Braibant**, past-President and Director General, and meet for discussions **Mr. Michel Franc** of the Conseil d'état and **Ms. Hélène Gisserot**, Procureur-General at the Cours des Comptes, both members of the Executive Committee of the Institute.

Brazil - with the resignation of the Executive Secretary of IASIA it was necessary for the Institute to provide staff support to the planned IASIA Board of Management meeting to be held in Rio de Janeiro, 8th-13th February. The Director General took part in the IASIA discussions and met colleagues from the Getulio Vargas Foundation, which is one of Brazil's and Latin America's leading schools in public administration, including its President **Mr. Carlos Ivan Simonsen Leal** and Director of the EBAPE, **Professor Bianor Cavalcanti**.

South Korea - the Director General was instructed by the Executive Committee to make a visit of prospection to the KIPA of Seoul, who had bid to hold the 2004 Congress of the Institute and of IASIA. He did so between 16th-21st February. During the very satisfactory visit, fully funded by KIPA, he was able to stay at the Coex Intercontinental Hotel and Conference Centre, hosted by **President Hwang** of the Korean Institute of Public Administration. He also met the Minister of Information and Communications **Mr. Sang-Chul Lee**, and the Vice-Minister for Government and Home Affairs, **Mr. Cho Young Taek**.

USA - between the 5th and the 9th of April the Director General represented the Institute at the second meeting of the United Nations Committee of Experts in Public Administration in New York. Also representing the Institute were President **Atangana Mebara** and the Presidents of EGPA and IASIA, **Werner Jann** and **Allan Rosenbaum**. Led by **Mr Guido Bertucci**, the meeting discussed the UN Millennium goals with reference to our field of public administration.

India - the Director General was invited by **Professor Kuldeep Mathur** of the Jawaharlal Nehru University, New Delhi, head of the Centre for the study of Law and Governance, to address a conference on sustaining reforms in public administration in India (held there on 24th -25th April 2003). He met there also **Dr Vivek Agnihotri**, a member of the IIAS Executive Committee and **Mr. A.K. Agarwal** as well as **Mrs Shiela Dixit**, Chief Minister of Delhi, the Chief Secretary of Delhi, **Ms. Shailaja Chandra**, **Professor Jim Bjorkman** of the International Institute of Social Studies in the Hague and **Mr. Herbert Traxl**, the Austrian Ambassador to Thailand.

STATUTORY MEETINGS

The statutory bodies of IIAS convened in Brussels on 26, 27 and 28 March 2003. During those meetings, the high points were the election of **Mr. Alejandro Carrillo Castro** as a new member of the Research Advisory Council, the adherence to IIAS of **Mr. Khai Leong Ho** of Singapore and the setting up of a new working group with the provisional title: **Administering Global Governance** The group should have its first meeting during the Yaoundé Conference.

WORKING GROUPS

New Technology and Public Administration. The fourth meeting of the Group took place in San Marino on 7 and 8 March 2003. The main purposes were to assess the results of the survey, to analyse the contents of the reports submitted and to define the structure of the book planned for the end of 2003. The book will comprise two different parts: one on the theme of the use of ICT and their impacts on Public Administration and another on the theme of Earth Observation and the use of satellite technology in Public Administration. The Working Group's publication will be presented during the next IIAS Congress to be held in Korea.

History of Public Administration. In co-operation with the University of Malta, the Working Group held its meeting this year at Ta'Xbiex, Msida, Malta on 5 April 2003. **Professor Godfrey Pirota** hosted the Group. For the Malta meeting, each participant prepared and presented a preliminary country study on "Water Management" which was examined and discussed during the meeting.

Supranational Administration. The Group will meet in Frascati (Italy) on 5 and 6 June at ESRIN, one of the four major establishments of the European Space Agency, to discuss this year's Seminar theme "**Privileges and Immunities of International Organisations and their Staff in a Changing Environment**". Taking into consideration that international organisations have broadened the scope of their activities and in recent years entered into joint ventures with other international organisations and institutional or private partners, the interface of institutional/international and national laws has raised questions and in certain cases led to conflict. During our Seminar we will be looking at some of the sectors in which conflict frequently arises, notably including: family law issues; dispute resolution; employment issues; and tax related issues.

For additional information concerning registration and logistics, please do not hesitate to contact the IIAS Working Group Coordinator: Gail Darge/e-mail: darge@iiasiisa.be

SEOUL CONGRESS

The Twenty-sixth International Congress of Administrative Sciences will be held in Seoul, Korea, at the Coex Centre, from 14 to 18 July 2004.

THEME:

E-GOVERNANCE: CHALLENGES AND OPPORTUNITIES FOR DEMOCRACY, ADMINISTRATION AND LAW

Sub-topics

1. E-Governance: effects on civil society, transparency and democracy
2. E-Governance: changes in administrative structures and processes
3. E-Governance: perspectives for countries in transition and development
4. E-Governance and the evolution of law

PUBLICATIONS

Cécile Poupart - tél.: 32/2-536.08.87 - poupart@iiasiisa.be

PUBLISHED

Sustaining Civil Service in Difficult Times / le maintien de l'administration publique en période de crise, edited by Jocelyne Bourgon, joint IIAS-CCMD publication. Distribution: [IISA](#), 2003, 72 pp., ISBN: 92-9056-123-3, Price: 10.00 €

Grass-Roots Governance? Chiefs in Africa and the Afro-Caribbean - Case Studies, by Donald Ray and P.S. Reddy. Distribution: University of Calgary Press, 2003, 348 p., Price: 49.95 CDN \$, published in cooperation with IASIA. The members of the Association have a 25% discount on the purchase of this book. For more information: sboyle@ucalgary.ca

State Modernization and Decentralization Implications for Education and Training in Public Administration: Selected Central European and Global Perspectives, edited by Author/Editor: Allan Rosenbaum, Ludmila Gajdošova, 2003, ISBN: 80-89013-10-4, Published in cooperation with IASIA. To order: nispa@nispa.sk

REMINDER: Governing Networks, EGPA Yearbook 2001, Vaasa Conference (Finland), **Editorial Committee: Prof. Ari Salminen, Prof. Erik-Hans Klijn, Prof. Wim van de Donk**, Volume 22 International Institute of Administrative Sciences Monographs, Distribution: [IOS Press](#), 2003. 441 p. ISBN:1-58603-321-2, Price: 90.00 €.

TO BE PUBLISHED

Towards Quality Governance for Sustainable Growth and Development, Proceedings of the IIAS Second Specialised Conference, New Delhi (India), IIAS, 2003.

On the Typology of Public Administration, by Klaus König, Second Braibant Lecture, IIAS, 2003.

Windows on China, Edited by Margaret T. Gordon, Marie-Christine Meininger, Weilan Chen, IIAS-IASIA/CNSA Joint Publication, IOS Press, 2003.

CALENDAR

22-23 May, Yaoundé (Cameroon): Official launching of the Yaoundé Conference and the second meeting of Rapporteurs.

5-6 June, Frascati (Italy): Supranational Administration Working Group Seminar on the theme "Privileges and Immunities of International Organisations".

14 July, Yaoundé (Cameroon): IIAS statutory meetings (Research Advisory Council, Editorial Committee, Finance Committee and Executive Committee).

16 July, Yaoundé (Cameroon): IIAS Council of Administration meeting.

4 September, Oeiras (Portugal): EGPA Steering Committee meeting

14 September, Miami (USA): IASIA Board of Management meeting.

INTERNATIONAL REVIEW
OF ADMINISTRATIVE SCIENCESCatherine Humblet: humblet@inwind.it

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Do Ministers Matter? The style of individual ministers in programmed policy change - *Pierre Chabal*

Politics-administration Interface: the case of the city of Cape Town - *Robert Cameron*

Symposium on Reform of the Administration and Local Public Services

Introduction - *Elisenda Malaret and Gérard Marcou*

Public Management Reform and Administrative Law in Local Public Service Provision in UK - *John McEldowney*

Recent Developments in the Laws Governing Local Public Services in France - *Jean Claude Douence*

Management of Local Services in the Spanish System - *Luis Ortega*

ACTIVITIES OF MEMBERS

The IIAS Italian National Section organised a study day on 14 March to discuss papers prepared by Italian professors and practitioners for the IIAS Conference in Yaoundé. The study day entitled "*An Italian Perspective of the IIAS Yaoundé Conference*" and presided by **Professor Mario Chiti**, Vice-Chairperson of the Italian Section, was held at the University of Pavia at the invitation of **Professor Erminio Ferrari**, Member of the National Section. The four Conference themes were examined respectively by 1) **Fabrizio Fracchia**, Bocconi University - Milan and **Rosario Ferrara**, University of Turin; 2) **Aristide Police**, University of Teramo and **Cristina Campiglio**, University of Pavia; 3) **Erminio Ferrari**, University of Pavia, **Giuseppe Sanviti**, University of Parma and **Giancarlo Villela**, European Parliament; 4) **Francesco Manganaro**, University of Catanzaro and **Antonio Romano Tassone**, Mediterranean University of Reggio Calabria. Conclusions were drawn by **Giuseppe Cogliandro**, Member of the National Section. A publication is planned and will be distributed at the Yaoundé Conference. The IIAS is very pleased with the active participation of the Italian National Section as demonstrated by this initiative. The Italian National Section also took the same initiative prior to the New Delhi Conference.